

OLL 83-2332/1
24 October 1983

MEMORANDUM FOR THE RECORD

SUBJECT: Congressional Concerns with State Department
Pay and Allowance Structure

REFERENCE: OLL 83-2332, dated 27 September 1983, Subject:
Danger Pay Allowance as Authorized in the
FY 1984 State Department Authorization Bill

SUMMARY: The Senate Foreign Relations Committee will conduct an in-depth review of the Foreign Service Act of 1980 early next year. This review will incorporate serious Committee concerns with the Department's pay and allowance structures. The Secretary of State is directed to accomplish an independent position classification audit. The Agency needs to sort out its equities ahead of time rather than react to this important Senate review. We learned our lesson once--in 1980. The Overseas Pay issue resulted.

1. As you are no doubt aware, the Senate has just passed the State Department Authorization Bill after lengthy review and debate. The referent memorandum, which dealt with the issue of "danger pay", advised of Senator Edward Zorinsky's (D., NE) concern about the Department's allowance authorities and about Senator Charles H. Percy's (R., IL) agreement to thoroughly review same in 1984.

2. The attached copy of the 20 October 1983 Congressional Record evidences Senator Jesse A. Helms' (R., NC) concern about high Department salaries. Senator Helms' Amendment (No. 2382) was passed and thereby gives legal force to his concerns. The Amendment, you will see, directs the Secretary of State "...to conduct an independent position classification audit of a significant portion of Foreign Service positions in the agencies employing the Foreign Service Personnel System." Senator Helms is also concerned about the Foreign Service ratio of supergrade to non-supergrade employees--one in ten, which he declares is significantly in excess of other federal agencies and departments.

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3. The same Congressional Record indicates that the Senate Foreign Relations Committee (of which Senators Zorinsky, Percy, and Helms, are members, and Senator Percy chairs) will be conducting an in-depth review of the Foreign Service Act of 1980, in early 1984. A complete Agency review of this action would, it seems to me, be appropriate. The Offices of Personnel and Legislative Liaison, and the Special Support Assistant to the Deputy Director for Administration (SSA/DDA), at a minimum, should participate. The Agency needs to be on top of this action rather than unaware of it, as was apparently the case in 1980. A kick-off meeting, probably chaired by the SSA/DDA, in early November 1983 would probably be useful. I will accomplish the initial round of coordinations.

Liaison Division
Office of Legislative Liaison

Attachment
As stated

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CONGRESSIONAL RECORD — SENATE

October 20, 1983

study of the present situation would greatly assist the committee in its review.

The PRESIDING OFFICER. Is there any further discussion on the amendment? If not, the question is on agreeing to the amendment of the Senator from North Carolina.

The amendment (No. 2382) was agreed to.

Mr. HELMS. Mr. President, I move to reconsider the vote by which the amendment was agreed to.

Mr. PELL. I move to lay that motion on the table.

The motion to lay on the table was agreed to.

AMENDMENT NO. 2383

Mr. HELMS. Mr. President, I send an amendment to the desk and ask for its immediate consideration.

The PRESIDING OFFICER. The amendment will be stated.

The bill clerk read as follows:

The Senator from North Carolina (Mr. HELMS) proposes an amendment numbered 2383:

Mr. HELMS. Mr. President, I ask unanimous consent that further reading of the amendment be dispensed with.

The PRESIDING OFFICER. Without objection, it is so ordered.

The amendment is as follows:

At the end of title 2, add the following new section:

(c) No funds authorized to be appropriated under the provisions of this title shall be used for lobbying or propaganda which is directed to influence public policy decisions of the Government of the United States or any state or locality thereof.

Mr. HELMS. Mr. President, this amendment merely addresses a problem which has arisen in the case of some USIA grantees. These grantees often consider it their duty to lobby the U.S. Congress on the basis of their political positions—something which goes against the very grain of the Fulbright-Hays Act. The spirit and the letter of that act, as well as language contained elsewhere in the State bill, are unanimous in the judgment that political characteristics are undesirable in grantees of USIA. For this reason, Mr. President, this amendment will make it clear that no grantee shall come to the Congress and lobby with money that Congress has authorized to be appropriated for funding that grantee.

Again, I believe the managers of the bill are willing to accept this amendment.

Mr. PERCY. Mr. President, the amendment is a good amendment. I fully support it. I know of no objection on this side.

Mr. PELL. As far as I know, there is no objection on this side.

The PRESIDING OFFICER. Is there any further discussion on the amendment?

The question is on agreeing to the amendment of the Senator from North Carolina.

The amendment (No. 2383) was agreed to.

Mr. HELMS. Mr. President, I move to reconsider the vote by which the amendment was agreed to.

Mr. PERCY. I move to lay that motion on the table.

The motion to lay on the table was agreed to.

AMENDMENT NO. 2384

Mr. HELMS. Mr. President, I send an amendment to the desk and ask for its immediate consideration.

The PRESIDING OFFICER. The amendment will be stated.

The bill clerk read as follows:

The Senator from North Carolina (Mr. HELMS) proposes an amendment numbered 2384:

Mr. HELMS. Mr. President, I ask unanimous consent that further reading of the amendment be dispensed with.

The PRESIDING OFFICER. Without objection, it is so ordered.

The amendment is as follows:

On page 25, line 11, insert after the period the following:

"Not less than \$1 million in fiscal year 1984 and \$1 million in Fiscal Year 1985 shall be earmarked for the employment of 20 professional internal auditors for the United States Information Agency in excess of any internal auditors employed by the United States Information Agency during Fiscal Year 1983."

"Sec. Paragraph (1) of section 2 of the Inspector General Act of 1978 is amended by adding after "Small Business Administration," the following: "United States Information Agency."

Mr. HELMS. Mr. President, the amendment before us deals with a very basic requirement of USIA with regard to qualified professional auditors. Presently, the USIA has an Audit Section, an Office of Inspections, and a Security Office; recently, Director Charles Wick instituted an internal Inspector General's Office as well. Unfortunately, the management coordination and responsibility of these four sections have been, I am afraid, quite chaotic, both before the present administration and presently. It is clear, Mr. President, just because people are career bureaucrats, that does not make them more qualified than Presidential appointees to carry out any specific business. This is certainly the case with the U.S. Information Agency and its various internal audit functions.

For that reason, Mr. President, my amendment requires that not less than \$1 million in each of the coming 2 fiscal years be earmarked for 20 professional internal auditors for USIA. These should be in addition to any Foreign Service Officers detailed to various internal assignments or other auditors of which the USIA has precious few—which were aboard during fiscal year 1983. In fact, there are fewer than 10 qualified auditors in that Agency.

The amendment also requires that the USIA conform to the Inspector General Act of 1978. Mr. President, this amendment acknowledges and applauds the decision of Director

Charles Wick to appoint an Inspector General for USIA, and makes that Inspector General or whatever Inspector General is appointed by the President under the Inspector General Act of 1978, subject to Senate approval, completely supported by the legislative description of the Inspector General's duties and qualifications.

Mr. President, I think that these provisions will allow for a much more streamlined and professional conduct of business at the U.S. Information Agency.

Mr. PERCY. Mr. President, as one of the authors of the Inspector General Act, and having worked with LAWTON CHILES on this, and having oversight for a number of years, every single time we do this it is one of the best investments we can make. Certainly I think an agency whose budget is the size of the U.S. Information Agency should be proud to have internal auditing of this kind. I commend the distinguished Senator on this amendment. It will be a very cost-effective amendment.

Mr. HELMS. I thank the Senator.

Mr. PERCY. I know of no opposition on this side.

The PRESIDING OFFICER. The Senator from Rhode Island is recognized.

Mr. PELL. This amendment is acceptable on our side.

Mr. HELMS. I thank the Senator.

The PRESIDING OFFICER. Is there any further discussion on the amendment?

The question is on agreeing to the amendment of the Senator from North Carolina.

The amendment (No. 2384) was agreed to.

Mr. HELMS. Mr. President, I move to reconsider the vote by which the amendment was agreed to.

Mr. EXON. I move to lay that motion on the table.

The motion to lay on the table was agreed to.

AMENDMENT NO. 2385

(Purpose: To express the sense of the Congress regarding exports of nuclear-related equipment, materials, or technology to India, Argentina, and South Africa.)

Mr. BOSCHWITZ. Mr. President, I send an amendment to the desk and ask for its immediate consideration.

The PRESIDING OFFICER. The amendment will be stated.

The legislative clerk read as follows:

The Senator from Minnesota (Mr. BOSCHWITZ), for himself, Mr. GLENN, and other Senators proposes an amendment numbered 2385:

Mr. BOSCHWITZ. Mr. President, I ask unanimous consent that reading of the amendment be dispensed with.

The PRESIDING OFFICER. Without objection, it is so ordered.

The amendment is as follows:

At the bottom of page 48, add the following: